



Fond du Lac Band of Lake Superior Chippewa

2019-2025

Reservation Strategic Plan

Prepared for:

The Fond du Lac Band of Lake Superior Chippewa

Adopted by the Fond du Lac Band of Lake Superior Chippewa Reservation Business Committee

by Resolution May 21, 2019

Facilitated by: Millennia Consulting LLC

Fond du Lac Band of Lake Superior Chippewa

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Reservation Business Committee

RESOLUTION # 1144/19

Resolution to Adopt the Fond du Lac Reservation Strategic Plan

The Fond du Lac Reservation Business Committee, on behalf of the Fond du Lac Band of Lake Superior Chippewa, hereby enact the following Resolution:

WHEREAS, the Fond du Lac Band of Lake Superior Chippewa are a sovereign people, who occupy the Fond du Lac Reservation and retain their aboriginal rights of self-government and self-determination pursuant to the Treaty of LaPointe of September 30, 1854, 10 Stat. 1109; the Indian Reorganization Act of 1934, 25 U.S.C. § 461 et seq.; the common law of the United States; and as recognized by the United Nations Declaration on the Rights of Indigenous Peoples of September 13, 2007; and

WHEREAS, it is the sovereign obligation of the Fond du Lac Reservation Business Committee, as the duly-constituted governing body of the Fond du Lac Band, to exercise the responsibilities of self-government and management over the Band's affairs; and

WHEREAS, the Fond du Lac Reservation Business Committee has updated the Fond du Lac Reservation 10 Year Strategic Plan that will provide a framework to move the Fond du Lac Band of Lake Superior Chippewa in a forward direction; and

WHEREAS, NOW THEREFORE BE IT RESOLVED, that the Fond du Lac Reservation Business Committee hereby adopts the "Fond du Lac Band of Lake Superior Chippewa – 2019-2025 Reservation Strategic Plan" as a long-term development guide for the Fond du Lac Reservation

We do hereby certify that the foregoing Resolution was duly presented and acted upon by vote of $\frac{4}{2}$ for, $\frac{0}{2}$ against, $\frac{0}{2}$ silent, with a quorum of $\frac{5}{2}$ being present at a <u>Apucial</u> Meeting of the Fond du Lac Reservation Business Committee held on <u>May 21</u>, 2019, on the Fond du Lac <u>Reservation</u>.

Kevin R. Dupuis, Sr. Chairman

Ferdinand Martineau Je Secretary/Treasurer

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Plan Overview



The Fond du Lac Reservation Business Committee initiated a participative planning process in May 2018 to update the current

- strategic plan and identify directions to guide the next phase of development and delivery of Reservation programs and initiatives:
 - A. Evaluate progress made on the 2010-2010 Strategic Plan and identify future needs and directions.
 - В. **Develop** a 2019 – 2025 Strategic Plan based on the findings and conclusions of the Reservation stakeholders.

Strategic Plan Update PROCESS See details in Appendix D (p.27)
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Phase I: Assessing plan progress and future needs

Community and staff members were engaged in a series of 35 Division meetings and 5 community meetings to evaluate the existing strategic plan, assess the current Reservation status and identify needed directions for implementing the Reservation mission, vision and goals. In the meetings, participants responded to the following strategic questions:

- The Past: What progress has been achieved in strategic plan implementation?
- **.** The Present: What current challenges need attention in order to fulfill the Reservation mission?
- 4 The Future: What are needed **directions** for the next phase of growth and development?

Phase II: Identifying Future Priorities

The compiled assessment input was presented to community, staff and Reservation Business Committee and advice was sought regarding priorities for the 2019 – 2025 FDLR Strategic Plan. A draft plan was shared at the 2019 State of the Band.

Phase III: Launching the Strategic Implementation

A draft 2019 – 2025 Strategic Plan was developed for Reservation Business Committee review, approval and initiation by staff and community:

- Step A: *Assign* implementation LEADERSHIP for each priority strategy:
 - Designate individuals, departments or other groups to take responsibility for driving implementation on the strategic priorities and operational improvements
- **Step B:** *Develop* implementation ACTION PLANS for each strategic priority: Identify staff and community stakeholders that need to be part of the initiative and work together to build a road map for implementation including goals, success measures, initiatives already completed and short/long term action steps.
- Step C: Set up review and accountability mechanisms for ongoing PROGRESS EVALUATION: Identify meaningful and supportive processes for reporting, tracking and steering implementation of the plan all involved – action leaders and teams, divisions, programs, communities and the Tribal Council.

Plan Update CONCLUSIONS

The Past: PROGRESS Evaluation:

□ The collective assessment revealed that about 60% of the action steps identified in 2010 were implemented or underway. Progress was enhanced by added action initiatives undertaken to support the strategies.

- □ The updated 2019 2025 Strategic Plan will stay the course in implementing the three major directions and priority strategies set in 2010 but proceed with new action initiatives.
- Responsibility for plan implementation was not explicitly assigned in 2010 so progress was attributed to the proactive leadership of individuals and teams within divisions, programs or communities.

The Present: Current CHALLENGES:

- Reservation services, initiatives, operations and infrastructure have grown significantly in the past two decades.
- As a result of the tremendous growth, a key challenge is to upgrade, reinvent and develop internal systems and initiatives in all areas of Reservation life - community vitality, individual self-reliance and sustainable development.

The Future: Key DIRECTIONS

- □ To address the major challenges and continue work in the three strategic key directions, the planning input and discussions recommended two types of action for the next phase of Reservation development:
 - **Strategic Priorities:** See 2019-2025 Strategic Priorities (pp. 7-16) Major system-change efforts to support the next phase of growth
 - **Operational Improvements:** See Appendix A: Operational Improvements (pp. 17-18) Action items to be considered and implemented within divisions, programs and enterprises

See Appendix B (pp. 19-23)

- See Appendix B (pp. 19-23) | Appendix C (pp. 24-26)

February - March 2019

March – May 2019

August 2018 – January 2019



STRATEGIC PRIORITIES At-A-Glance

ategy A: Enhance CULTURAL VALUES, PRIDE, PRACTICES AND LANGUAGE	See details p. 7
Priority A.1: Expand LANGUAGE SATURATION	
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rategy B: Unify & expand RESERVATION COOPERATION AND COMMUNICATION	See details p. 8
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rategy C: Assure COMMUNITY SAFETY AND ACCOUNTABILITY FOR BEHAVIOR	See details p. 8
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rategy D: Evolve CONSISTENT and PARTICIPATIVE GOVERNANCE	See details p. 9
Priority D.1: Determine effective GOVERNANCE ROLES	
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Priority D.3: Build a long-term BAND SELF-RELIANCE PLAN	
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rategy A: Focus and Solidify SUPPORT and CARE for the EMERGING GENERATION	See details p. 10
Priority A.1: Prioritize and expand YOUTH DEVELOPMENT	
rategy B: Support INDIVIDUAL ECONOMIC SELF-SUFFICIENCY	See details p. 10
Priority B.1: Increase FAMILY SUPPORT	
Priority B.2: Promote and support LIFE-LONG LEARNING	
rategy C: Develop DIVERSE MULTI-GENERATIONAL HOUSING OPTIONS	See details p. 11
Priority C.1: Implement holistic and aggressive HOUSING DEVELOPMENT	
rategy D: Promote and expand HEALTHY LIFESTYLES AND CARE OPTIONS	See details p. 12

<u>St</u>	rategy A: Diversify RESERVATION BUSINESSES and SERVICES	See details pp. 13-14
	Priority A.1: Develop and mobilize a COMPREHENSIVE ECONOMIC PLAN	
	Priority A.2: Assure EXISTING ENTERPRISE SUCCESS	
	Priority A.3: Identify and develop profitable NEW ENTERPRISES	
	Priority A.4: Unify and fortify ENTERPRISE MARKETING	
	Priority A.5: Provide Operational ENTERPRISE SUPPORT	
<u>St</u>	ategy B: Enhance WORKFORCE DEVELOPMENT AND EMPLOYMENT PRACTICES	See details p. 15

Direction III: Structure SUSTAINABLE RESERVATION DEVELOPMENT

<u>Priority B.1</u>: *Institute* JOB READINESS TRAINING and employee support <u>Priority B.2</u>: *Develop and implement* a comprehensive WORKFORCE PLAN

Strategy C: Proactive LAND USE, PUBLIC INFRASTRUCTURE and NATURAL RESOURCES MANAGEMENT See details p. 16

Priority C.1: Centralize management of CONSTRUCTION and MAINTENANCE

Priority C.2: Accelerate BROADBAND as critical infrastructure

Priority C.3: Develop Information Technologies (IT) SYSTEMS to support expanded Tribal operations

Priority C.4: Develop a COMPREHENSIVE PLAN for public space and infrastructure

Priority C.5: Establish RECYCLING Reservation -wide



Fond du Lac Reservation MISSION STATEMENT

The Fond du Lac Reservation Business Committee, through a continuing dialogue with the people, shall develop ways to improve the health and well-being of the people of Fond du Lac Reservation by insuring the quality delivery of services, maintaining a continuing commitment to quality education, striving for economic development that will be both financially sound and provide long term employment, ensuring safe and affordable housing, and providing an environment for the people that reflects professionalism and encourages and supports training and career development opportunities.

We shall protect and defend our sovereign rights as a Tribe, protect and promote Tribal self-determination, enhancement of individual opportunities of its members and participate with its members in promoting and preserving Ojibwe tradition while being fiscally responsible and accountable.

The mission statement developed and approved in April 1990 by The Reservation Business Committee.



2025 Vision

What are hopes and aspirations for the future of the Reservation and Band?

Planning participants shared the following images of a desired future in 2010 and 2019 planning meetings:

Direction I: Build COMI A vibrant, safe, culturally-gro collectively governe Related images from community mo	ounded, supportive and ed community.
 Make it a community again An environment that attracts people and they want to live here Develop and implement a new model for how we uplift ourselves and take responsibility for our behaviors and future Be able to visit a District Representative and have conversation in Ojibwe language Everyone can do an Ojibwe self-introduction Addressing issues in a culturally appropriate way More Ojibwe signage Active and engaged language immersion program More avenues for local artist sales 	 Active communication and dissemination of information to Band Members Working as one Reservation and start ending the competition between communities. Kids live, walk and play in a community that is drug-free, alcohol-free and safe. Maintain and enhance Tribal sovereignty Respect for the past and a focus on the future

Direction II: Support INDIVID Empowered, self-confident, self-s as a result of Tribal interdependence	suffic and i	ient Band Members individual independence
Related images from community	/ mee	tings in 2010 and 2018-19:
Caring for our youth and children as a community Strong and healthy families Commitment to life-long learning and individual development Individual financial literacy and career planning Shift from a culture of entitlement to a culture of empowerment		Housing for all needs and generations More mixed-use housing development Physical, mental and spiritual health Increased reliance on local food, local producers and farmers markets

Direction III: Structure SUSTAINABLE I Sustainable natural, economic, land a that support a quality livelihood for in	and i	nfrastructure resources
Related images from community	ı mee	tings in 2010 and 2018-19:
FDL businesses not losing money but making money and thriving Economic stability for the community and individuals More money circulating within the Reservation Growing enterprises with income and 5% profits FDLR enterprises services expanded to outside community (e.g. with Broadband) Well-managed programs not relying solely on FDLR revenues A Tribe cognizant of the natural beauty and committed to its enjoyment and preservation		Strong employment base essential to starting and maintaining strong families Jobs that are non-gaming and improve the work climate Job training for Band Members to develop basic job skills Better infrastructure of roads, water and sewer, trails system, transportation and more Children to live in a community where there aren't land use issues for housing and businesses A trail connecting community centers and other trails



Major systems change efforts needed to support the next phase of growth

Direction I: Build COMMUNITY VITALITY

Strategy A: Enhance	e CULTURAL VALUES, PRIDE, PRACTICES AND LANGUAGE
Priority A.1 Expand LANGUAGE SATURATION	 A.1(a) Expand the use of Ojibwe language locally and nationally Recommended elements or actions in planning discussions: Increase department staffing and facilities to make it self-supporting Intensify department role in advising language protocols and programming in divisions and programs Expand the language program implementation at all community centers Increase language promotion on the Reservation and in the nation More radio spots related to language; expanded Ojibwe signage; and use of mass/social media Develop a speakers' bureau for Ojibwe language Provide language training for families
Priority A.2 Broaden and deepen CULTURAL ORIENTATION	 A.2 (a) Establish substantive cultural orientation to all employees and Band Members Recommended elements or actions in planning discussions: Acknowledge that the Band lives as bi-cultural people Create pride in being Indian Expand the cultural orientation to all employees – substantive training of a week or more Cultural orientation and competence for all Band Members and Reservation employees Deepen and implement native curriculum at Ojibwe school Continue and enhance efforts to teach native ways to youth and adults A.2 (b) Provide cultural and leadership training to leaders at every level Recommended elements or actions in planning discussions: Train all supervisors, managers, directors and Tribal Council Members Train all in governance and background on sovereignty
Priority A.3 Add key CULTURAL FACILITIES	 A.3 (a) Expand and improve the museum facility and functions Recommended elements or actions in planning discussions: Build a climate-controlled exhibit space Additional staff space Enhance ways to better engage the community Respond to new interest in native culture A.3 (b) Add cultural facilities for pow-wows and burials



Major systems change efforts needed to support the next phase of growth

Direction I: Build COMMUNITY VITALITY Continued

Strategy B: Unify & exp	and RESERVATION COOPERATION AND COMMUNICATION
Priority B.1 Coordinate RESERVATION COMMUNICATION	 B.1 (a) Develop a coordinated internal communication process and unit using all existing media Recommended elements or actions in planning discussions: Develop a system of internal and external messaging and communication accessible to all Band Members and the Reservation Provide communication about what is going on in the community, government and Reservation Maximize the use of social media and involve youth in the process Establish collaboration between the newspaper, radios, website, bulletin boards etc. Consider moving all FDL media operations to one building to better access one another and share information better B.1 (b) Publish a handbook of all Band Member services, activities, policies and activities Recommended element or action in planning discussions: Provide print and electronic versions
Priority B.2 Launch proactive PUBLIC RELATIONS	 B.2 (a) Coordinate and collaborate for Reservation marketing and public relations Recommended elements or actions in planning discussions: Enhance marketing of the Reservation that benefits all enterprises and builds relationships Engage in external outreach to build positive perceptions of the Reservation and casinos Create pride in being Indian Find ways for WKLK to collaborate more closely with FDL in advertising, news, sports, and promotions Expand FDL-driven promotional events in the broader community Expand WKLK reach into Duluth market and region (e.g. acquiring other news media etc.) Show ourselves to be part of the community and build better relationships
Priority B.3 Enhance Band Member SERVICE DELIVERY	 B.3 (a) Increase Band Member participation and responsibilities Recommended elements or actions in planning discussions: Educate for responsible participation in governance by Band Members Focus on increasing individual initiative and responsibility vs. a "they should do" mindset B.3 (b) Establish legal aid services for Band Members B.3 (c) Create a <u>one-stop window</u> for Enrollee services
Strategy C: Assure CON	MMUNITY SAFETY AND ACCOUNTABILITY FOR BEHAVIOR
Priority C.1 Address the DRUG ISSUE as a whole community	 C.1 (a) Launch a community-wide effort to address the drug issue as a Reservation and Band Recommended elements or actions in planning discussions: Address drug dependency as a culture with the will and goal to eliminate the drug issue Build law enforcement partnerships with other departments in substance abuse and youth development Encourage grassroots efforts and build more community support to fight the drug problem Identify ways to increase counselors, administrators and facilities for community-based chemical dependency treatment Build a restorative plan for displacement of families due to drug addiction and sales



Major systems change efforts needed to support the next phase of growth

Continued

Direction I: Build COMMUNITY VITALITY

Strategy D: Evolve CON	ISISTENT and PARTICIPATIVE GOVERNANCE
Priority D.1	D.1(a) Examine, clarify and revise Tribal governance processes and leadership roles
	Recommended elements or actions in planning discussions:
	Decentralize decision-making to achieve Tribal government efficiency and consistency
Determine	 The Band invests in competent government professionals
effective	 Staff expertise is underutilized as RBC makes many operational decisions
GOVERNANCE ROLES	Assure fairness and consistency in meeting individual Enrollee needs by implementing policies
	and minimizing waivers
	Review and update RBC by-laws through a public process to adjust to current realities and needs
	• Review the areas of responsibility within the RBC to better oversee the complex FDLR operation
	 Revisit the creation of a Gaming Commission separate from the Tribal Council
Priority D.2	D.2(a) Adopt a different way of operating overall – with performance management and clear leadership
	Recommended elements or actions in planning discussions:
	 Set up accountability, monitoring and follow-through for all programs and projects
Incorporate	 Consider quality assurance, communication and marketing functions
STRATEGIC	• Define goals, success measures, follow through and evaluation of all programs and enterprises vs.
MANAGEMENT	grant-based management systems
at all levels	
	D.2(b) Build strategic plan buy-in and use as a decision-making guide
	Recommended elements or actions in planning discussions:
	Make all staff and Band Members aware of the strategic plan
	Create common will and buy-in to implement the Reservation strategic plan
	Identify clear responsibilities, accountability, success measures for strategic plan implementation
	D.2(c) Develop strategic plans in each division and enterprise in order to constantly improve services
	and align with the Reservation goals
	D.2(d) Use data to identify the current status, track progress and make decisions
	Recommended elements or actions in planning discussions:
	 Decide what Reservation data needs to be gathered in order to make projections and guide
	development
	Make decisions to start, continue and discontinue programs based on data and needs assessment
	D.2(e) Identify productive methods for inter-division/department communication and coordination
	Recommended elements or actions in planning discussions:
	Evaluate the role and use of Monthly Division Directors meeting
	Identify best ways to coordinate and communicate across divisions
Priority D.3	D.3(a) Build a long-term plan for Tribal sovereignty and sustainability driven by Ojibwe cultural values
	Recommended elements or actions in planning discussions:
Build a	Develop 50-year, multi-generational plan for cultural practices, and environmental practices
long-term	 Build Reservation autonomy and self-reliance in food, energy, education, economy (that is not based primarily on grants)
BAND	based primarily on grants) Protect the land, minoral rights and other natural resources for future generations
SELF-RELIANCE PLAN	 Protect the land, mineral rights and other natural resources for future generations Adopt Ojibwe values-based business development planning and investment
	 Build a strong "core" of cultural identity to continue healing as a starting point for all other community improvement efforts
	 Consider having an FDL Band Constitution versus being under the Chippewa Tribe Constitution
	 Undertake process to look at per cap and enrollee criteria
	 Build Band Member incentives for work and self-support; decrease reliance on monthly per cap
	and free housing



Major systems change efforts needed to support the next phase of growth

Direction II: Support INDIVIDUAL SELF-RELIANCE

Strategy A: Focus and	Solidify SUPPORT and CARE for the EMERGING GENERATION.
Priority A.1	A.1(a) Fortify youth development from birth to adulthood Recommended elements or actions in planning discussions:
	Continue inter-divisional youth camps programming
Prioritize and	 Continue good changes with youth programming to keep them away from drugs etc.
expand	Continue inter-departmental cooperation to sponsor youth camps
YOUTH	• Get youth more involved in government and other areas – e.g. Internships in forestry etc.
DEVELOPMENT	Increase youth involvement and education in the environment and water awareness
	• Promote healthy lifestyles with team sports and life-long, affordable sports - hiking, biking, camping, etc.
	Strategize to expand Reservation-wide care responsibility
	Prioritize the care for children and youth as a Reservation village
	 Make data-based decisions regarding the status and needs for all youth
	 Focus on addressing impacts of childhood trauma
	Implement needed action in all divisions, departments, programs and services
	Pass on cultural values and practices to youth and young adult
	Train children to learn Tribal practices (e.g. how to process rice) and be able to pass it on
	Remodel recently purchased cabin to connect youth with nature and traditional practices such as hunting meadining fiching transmiss does at
	 hunting, medicine, fishing, trapping, berries, deer, etc. Build financial literacy and life skills through effective, learner-friendly means
	 Help youth get trained on how to use money and especially their per cap
	 Provide further education at Ojibwe School for transitioning successfully to adulthood
	 Educate youth for life; train youth in financial literacy and other skills for living effectively
	 Set up training and pathways to jobs for kids and youth
	Train all adults to work effectively with youth
	Develop staff skills to work with youth
	Train more people in all divisions and communities in understanding trauma and helping kids
	Reach out to youth using social media and seek youth leadership in expanding social media outreach
Strategy B: Support IN	NDIVIDUAL ECONOMIC SELF-SUFFICIENCY
Priority B.1	B.1(a) Increase supportive social and human services for families and individuals
	Recommended elements or actions in planning discussions:
Increase	Improve the truancy court
FAMILY	 Increase responsiveness of social services and develop partnerships to care for children
SUPPORT	 Increase proactive Reservation/court approaches to child custody that favors supporting
	families vs. sending children away
	 Establish more support for domestic violence victims
Priority B.2	B.2(a) Offer financial literacy training for adults
<u> </u>	Recommended elements or actions in planning discussions:
	 Provide training in how to manage money and personal finances for youth and adults
Promote and	 Educate everyone in job readiness, financial literacy, customer service – especially children
support	• Educate everyone in job readiness, infancial includy, customer service – especially children
LIFE-LONG	B.2(b) Provide technical training for Band Members
LEARNING	Recommended elements or actions in planning discussions:
	 Provide Band Members with training and certificate programs in all areas of need
	 Develop access to practical and relevant vocational training with an emphasis on the trades
	 Promote technical college options for developing skills in food service, transport, trades, etc.
	B.2(c) Consider an education department to coordinate lifelong education and training functions
	Recommended elements or actions in planning discussions:
	Increase support and systems for continuing education
	Consider setting up a Tribal education department with all education functions under one roof



Major systems change efforts needed to support the next phase of growth

Direction II: Support INDIVIDUAL SELF-RELIANCE Continued Strategy C: Develop DIVERSE MULTI-GENERATIONAL HOUSING OPTIONS Priority C.1 C.1(a) Develop a comprehensive plan for Reservation housing Recommended elements or actions in planning discussions: Data-based approach to identifying housing status and needs Institute a more systemic, data-based planning for housing Implement Housing for all Band Members is an ongoing and serious issue holistic and 0 So many houses sit empty and boarded up while the homeless population grows 0 aggressive Address family homelessness HOUSING Address Tribal Elder homelessness DEVELOPMENT Rehabilitation and construction plan Increase housing availability by addressing abandoned properties problem Tweak and clarify the exclusion ordinance Assure needed housing stock Increase available affordable housing options for young and aging populations Keep up quality housing stock; annual housing inspection for rentals and owned homes; modernization on certain units Make larger homes available - more three-bedroom housing More duplex for singles and Elders Housing for single-parent families Research new options and innovations and consider ideas such as: A model for a farm-based communal housing to promote self-sufficiency Looking beyond current infrastructure to build housing (e.g. buy Central High School in Duluth for new housing and Casino) Explore tiny homes and mobile homes Policies for linking people with housing Provide all generations with housing Direct people to the housing option that meets their needs and abilities - ownership and rental Establish sustainable paths to home ownership with rental as an option for those who are not ready Don't return people to bad housing situations after treatment Homeowner and tenant education in caring for housing Provide homeowner and renter education to support responsible residency Increase Elder housing and services Expand assisted living on the Reservation so Elders don't need to move away • Put up a high-rise for Elders Better and affordable housing for Elders Attend to Elder housing needs for repair and /refreshing Supportive housing improvements in facilities and operations Need to secure supportive housing premises to deter trespassers/trouble-makers coming in from the woods Review and revisit supportive housing goals and directions



Major systems change efforts needed to support the next phase of growth

Direction II: Support INDIVIDUAL SELF-RELIANCE Continued Strategy D: Promote and expand HEALTHY LIFESTYLES AND CARE OPTIONS Priority D.1 D.1 (a) Support healthy eating by growing food and expanding food sovereignty initiatives Recommended elements or actions in planning discussions: Build up and expand the operations and infrastructure of the Food Sovereignty Initiative (FSI) Expand LOCAL FOOD Use the findings of the community assessment about food security needs and solutions Improve food and nutrition offerings and practices as a way to improve health of youth and adults Initiatives Expand the community gardens initiative 0 0 (The current scale of Reservation agriculture is good for wellness but not yet for an enterprise) The Food Sovereignty Initiative needs to become a self-supporting program The Cary Road property needs a final vision in order to focus and mobilize implementation efforts including: A plan for acquisition of equipment and facilities for Cary Road operations 0 Development of a water source and access for the property - well; pump house; rain barrels etc. 0 Provide support for gatherers of tea, berries, etc. Provide a natural resource map to guide gatherers (of tea, berries, etc.) Protect wild rice Consider setting up an agriculture division to coordinate food and other related initiatives Need designated staff for FSI and agricultural division to keep it going Need to have centralized coordination so the left hand knows what the right hand is doing Research possible ventures for commercial food or agricultural products Conduct benchmarking for agricultural initiatives and Food Sovereignty Initiative (FSI) Consider pursuing self-governance on food codes Explore establishing agriculture enterprises on the Reservation Consider possibilities for a sturgeon farm (caviar sold to Europe), wild rice, elk farm, hemp and other 0 enterprises



Major systems change efforts needed to support the next phase of growth

Priority A.1	A.1(a) Develop a long-range income, investment and economic plan for a strong and sustainable
	Reservation economy not based solely on gaming
Develop and	Recommended elements or actions in planning discussions:
<i>mobilize</i> a	
COMPREHENSIVE	Set Reservation goals for revenues and expenditures and build a short and long-term plan
ECONOMIC PLAN	 In operating \$100 million in enterprises, FDLR has had momentous growth but going forward, growth is more difficult Focus on the urgency to develop new revenues; new generations have less interest in gaming Need to add revenue-generating enterprises and decrease reliance on gaming Build a Reservation Business Plan with 2, 5- and 10-year goals, objectives and measures Make objective, long-range decision-making about Reservation revenues
	Hire a Director of Enterprises
	 Assure accountability and follow-through on Reservation enterprises and initiatives
	Have our own Chamber of Commerce
	Need people with a business background who can run a business to make choices about feasible
	business investments and enterprises
Priority A.2	 A.2(a) Increase competitiveness and success of existing enterprises Recommended elements or actions in planning discussions: Black Bear and Fond-du-luth Casinos
Assure	Invest in casino enhancements in order to continue making money
EXISTING	 Develop a masterplan for Fond-du-Luth Casino expansions and new amenities
ENTERPRISE	 Invest in both sides of the Black Bear enterprise -facilities and people
SUCCESS	 Diversify businesses beyond gaming with compatible ventures in the HART District of Duluth
	 Add new services at casinos
	Black Bear Golf Course
	 Continue to make the course more player friendly; complete projects within capital expense limits Re-evaluate golf course equipment leasing vs. purchasing to save money in the long term Develop a golf course preventative maintenance plan
	Resort Hotels
	 Invest to attract guests (e.g. remove the old hotel, remodel Black Bear tower; add hotel to Fond-du- Luth, etc.)
	 Upgrade amenities in the hotel to meet customer expectations C-Store
	 Add a unique "draw" to the C-Store to bring business in (e.g. pizza franchise, coffee house, etc.) Find ways for the store to turn the corner on monthly losses and staff turnover
	• Address C-Store wasted space and identify how it can compete in the right areas (with B&B)
	U WKLK Radio
	Clarify the goals and value of WKLK for FDL to determine level of investment and business support
	 Build tower to improve reliable broadcasting for both radio stations
	• Invest in major upgrading of WKLK systems to stay on the air and bring in revenues for the Band



Major systems change efforts needed to support the next phase of growth

Strategy A: Divers	ify RESERVATION BUSINESSES and SERVICES Continued								
Priority A.3	A.3(a) Establish an effective process for selecting and developing profitable businesses								
	Recommended elements or actions in planning discussions:								
Identify and	Accelerate a proactive process to identify enterprises for development and investment								
<i>develop</i> profitable	Gather potential business ideas gathered by the Economic Development Committee and the Strategic								
NEW	Plan Update Process								
ENTERPRISES	Establish a process for regularly evaluating and vetting enterprise opportunities								
	Establish criteria and disciplined due-diligence process for investing in profitable enterprises								
	 Need to diversify and increase revenues with viable enterprises New enterprise investments need to be with good, profitable businesses 								
	 Proactive business planning vs. reactive approach that results in unprofitable ventures 								
	 Increase diversity of viable, justifiable businesses and prioritize the abundance of ideas 								
	Identify criteria for investing in new enterprises including:								
	 Adopting Ojibwe values-based development planning and investment 								
	 Considering strong external market forces affecting Reservation enterprises 								
	 Identifying what existing things to build on 								
	 Buy established businesses outside the Reservation, go with the winners and make money Add current and new businesses that serve Reservation needs and can serve markets off- 								
	Reservation such as broadband, our own bank, vehicle maintenance facility, storage units,								
	manufactured homes business, etc.								
	Establish clear roles and process for making decisions about enterprise investments								
Priority A.4	A.4 (a) Establish a proactive marketing and communication function to promote FDLR enterprises externally								
	Recommended elements or actions in planning discussions:								
Unify and fortify	Coordinate and collaborate for Reservation marketing of enterprises								
ENTERPRISE	Prioritize ongoing, cooperative marketing for both casino resorts								
MARKETING	Establish a new casino guest retention and capture policy								
	Work with the Casino and Marketing to build synergy between golfing and gaming								
	Promote the entire Black Bear facility as a destination Resort by tapping into the Twin Cities, Iron								
	Range and Canadian markets								
Priority A.5	A.5(a) Provide a centralized, responsive administrative support for existing enterprises								
	Recommended elements or actions in planning discussions:								
Provide	Set up a timelier and more user-friendly internal FDL support for basic business operations and								
Operational	transactions								
ENTERPRISE									
SUPPORT	A.5(b) Expand entrepreneur training and support								
	Recommended elements or actions in planning discussions:								
	Continue entrepreneur training								
	Provide business support and/or connect people to organizations that provide small business								
	services:								
	Legal planning, loan program, business planning, a CDFI to support businesses, etc.								
	Connect people to Federal contractor opportunities for local, state, and national projects								
	Support entrepreneurs by enabling web-based business transaction and services								



Major systems change efforts needed to support the next phase of growth

Strategy B: Enhan	ce WORKFORCE DEVELOPMENT AND EMPLOYMENT PRACTICES
Priority B.1	B.1(a) Build and institute Reservation-wide plan for employee training and support
	Recommended elements or actions in planning discussions:
Institute JOB READINESS TRAINING and employee support	 Set up job training for Band Members in order to meet qualifications for jobs on the Reservation Hire FDL Band Members who have expertise and training; don't set people up for failure Build incentives for people to work and take responsibility for their livelihood Offer basic and extensive Band Member job training prior to employment:
Priority B.2	B.2(a) Facilitate and coordinate a <u>comprehensive workforce and human resources plan</u> Recommended elements or actions in planning discussions:
Develop and implement a comprehensive WORKFORCE PLAN	 Proactive workforce development Address the critical shortage of workers in all programs, divisions and enterprises Continue to provide employment opportunities for FDL Enrollees Establish a proactive workforce development strategy and system the Band and Reservation Recruit, train and prepare current and new staff that are qualified, knowledgeable and ready to serve Look into internship programs as a hiring strategy in all divisions of the Reservation (e.g. replicating the successful IT internship process) Proactive employee development and succession planning Institutionalize expertise and knowledge that currently resides in employee heads and experience Assure succession planning and job shadowing to keep institutional knowledge within the Reservation as employees retire in all areas Replace baby boomers in the workforce without losing institutional knowledge Make it a priority is to get the younger generation on board, prepared to work and groomed for upper level work Proactive compensation management Assure a living wage needed for cultural and community workers Re-evaluate job descriptions and make adjustments to maximize efficiency of wages Proavite recruitment and hiring processes Innovate and improve outreach and recruitment of employees Streamline and speed-up the hiring process - add more flexibility, responsiveness, manager discretion and online practices Work with RBC to streamline the process for making hiring decisions



Major systems change efforts needed to support the next phase of growth

Strategy C: Proacti	ive LAND USE and PUBLIC INFRASTRUCTURE and NATURAL RESOURCES MANAGEMENT							
Priority C.1	C.1(a) Centralize and coordinate facilities construction and maintenance							
	Recommended elements or actions in planning discussions:							
Centralize	Facilities director is needed to manage all buildings and facilities in a planful and sustainable way							
management of	Establish a central electronic repository for all construction documents							
CONSTRUCTION	Address current/future space needs that hinder effective service delivery. Specific issues identified include:							
and	A need for a larger police department building							
MAINTENANCE	 Co-located facilities for emergency and public safety functions and divisions 							
-	Limited facilities will not allow growing of the language program							
	Community radio WGZS is unable to bring in outside volunteers due to school security restrictions							
	 Space, space and more space to expand staff and archives are the major need for human resources 							
	 Need adequate space for IT staff to do their work; establish a separate IT services building Utilize quicting facilities better and more fully (a.g. Usedstart kitchen used for externes, etc.) 							
Drievity C 2	Utilize existing facilities better and more fully (e.g. Headstart kitchen used for caterers, etc.)							
Priority C.2	C.2(a) Accelerate broadband development							
Accelerate	Recommended elements or actions in planning discussions:							
BROADBAND	Affirm the powerful impact broadband will have for supporting Band Members and the Reservation as a whole							
_	- in education, entrepreneurship, communications, business, information-sharing etc.							
as critical	 Complete the broadband network access for all residents as soon as possible 							
infrastructure	 Consider the opportunity for serving the northland and other reservations in the future 							
Priority C.3	C.3(a) Update and improve technology support to divisions and enterprises							
	Recommended elements or actions in planning discussions:							
Develop								
IT SYSTEMS to	Identify current and future needs for a growing Tribal services and operations							
support	 Technology is behind the times and hinders good government service and operations in many areas 							
expanded Tribal	 Capitalize, leverage and maximize use of existing IT systems and upgrade outdated systems 							
operations	Plan for a comprehensive technology system planning with all divisions involved							
•	Involve IT at the ground level of division projects to save money, time and result in effective outcomes							
	 Increase customer understanding and cooperation for effectively interfacing with IT and systems 							
Driority C 4	Establish an IT systems security team							
Priority C.4	C.4(a) Comprehensive planning is a process that determines <u>community goals for community development</u>							
	encompassing a large geographical area over a long-term time horizon. It expresses and regulates public policies on transportation, utilities, land use, recreation, and housing and covers a broad range of topics. Specific FDLR plan elements							
Davalan a	include (but are not limited to) the following:							
Develop a COMPREHENSIVE	Recommended elements or actions in planning discussions:							
PLAN	 Public infrastructure – sewer and water in all communities to assure fire protection; expansion of public works 							
	department services and operations							
for public space	Trails and roadways							
and	Land and natural resources							
infrastructure	Water - assure quality water on the Reservation; water-based conservation alongside land use planning							
	Alternative energy sources							
	• Expand McKnight Foundation renewable energy initiative - solar, clean energy, agriculture, renewables etc.							
	• Expand solar and biomass pilots; identify new sources – wind, water (Hydro-electric dam on St. Louis River)							
Priority C.5	C.5(a) Implement a Reservation-wide system to decrease waste by reusing, reducing and recycling processes							
	Recommended elements or actions in planning discussions:							
Establish								
RECYCLING	Eliminate waste due to using disposable paper/plastic and other reusable, recyclable materials							
Reservation-	• Set up a recycling system - improve individual compliance with recycling practices; retrieving useable items							
wide	destined for the dump, etc.							
	Establish a thrift store							
	1							

Appendix A: Operational Improvements Action items to be considered and implemented within divisions, programs or enterprises						
ECONOMIC Services	(See Strategic Priorities)					
 Black Bear Casino Fond-du-Luth Casino Surveillance Black Bear Golf Course Black Bear Hotel Radio WKLK Economic Development Committee 						
EDUCATION services	Continue progress in supporting a fair and consistent scholarship process					
 Head Start Scholarships Ojibwe School Tribal College 	 Consistency in Band Members following the application and appeals process Respect the process in order to assure consistency in scholarship awards and student aid 					
CULTURAL Services	Set up a local musician clearinghouse					
 Community Services Language Department Museum Newspaper Radio WGZS Elders Program 	 Set up a musician clearing house Support <u>cultural ceremonies</u> with money and resources Traditional healing and ceremonies Talking circles Unity in clothing FDL Drummers as they represent our Tribe Build more care connections and <u>relations between Elders and community</u> members Coordinate connections between Elders and other community members; care for people living alone and build ownership in community Continue to provide similar opportunities at the community centers Continue to minimize ways that community centers divide vs. unify the Reservation community; pow wow grounds and the school are more of a whole community center Consider having one center for all youth so they have the same opportunities and a common identity Bring on staff position to generate and coordinate funds to support non-commercial radio 					
PUBLIC SAFETY Services 18. Law Enforcement 19. Emergency Services 20. Tribal Court	 Develop a <u>new system for animal control</u> and address shirking of <u>owner responsibility for pet care</u> Owner policies exist but not enforced because of staff shortages Reduce animal control problem by recovering our values about care of all living things including animals Further develop and <u>upgrade water and sewer to provide fire protection</u> in every part of the 					
	Reservation Expand police department staffing, capacity and facilities Increase law enforcement staffing in order to cover all critical bases Continue emphasis on community policing Consider more full-service public safety and law enforcement - our own jail and dispatch service Increase jurisdiction and Band services of an independent Tribal court .					

Appendix A: Operational Improvements Continued					
Action items to be conside	red and implemented within divisions, programs and enterprises				
SOCIAL Services	Continue efforts to promote health life styles for all				
21 Human Camiana	 Increase more exercise and better nutrition practices for all Build more consistency in annual Community Health Assessment in order to make it a useful, 				
21. Human Services22. Housing	relevant management tool				
23. Supportive Housing					
24. Food Sovereignty Initiative	Introduce and increase native healing practices alongside mainstream medical care				
ENVIRONMENT and	Continue to improve transit efficiency				
INFRASTRUCTURE Services	Increase reliability and good route information				
	Add additional routes and service, especially for the elderly – Duluth, mall, etc.				
25. Natural Resources	 Transit operations management; need service for all in all locations and dispatcher training Need monthly bus service to the mall – especially for Elders 				
26. Construction	 Increase efficiency in service responsiveness and address frustrations of Elders not being 				
27. Operations28. Public Works	accommodated or dropped off in wrong locations				
29. School Transportation	Need up-to-date technology for transit and people trained to use it				
30. Transit					
	Centralize Reservation vehicle use and maintenance				
	Kids are the most precious part of the Reservation and deserve investment; improve bus				
	 safety with facilities for an inspection pit that could be used for all FDLR vehicles Pool all resources to create a motor pool for all Reservation vehicles 				
	 Need to secure a building for buses and administration 				
	Move septic systems forward				
	Maintaining them after installing them correctly				
	Educate homeowners and renters				
	Assure sustainable natural resources on the Reservation and continue proactive, long-term maintenance of our resource				
	<i>Provide</i> more information about <u>accessibility to gathering agate</u> and getting permits to the gravel pit				
ADMINISTRATIVE Services	Continue to streamline and update administrative processes to support enterprises and programs				
21 Financial Accounting	Fully utilize all the capacities of the JD Edwards system to streamline and improve administrative functions and reducing paper-based transactions – in purchasing, recording				
 Financial Accounting Purchasing 	capital assets, tracking equity balances, entering medical claims etc.				
33. Human Resources	Continue regular financial reporting and budgeting across all programs and enterprises				
34. Internal Auditor	Continue to streamline auditing process				
35. Information Technology	Improve enterprise accounting, business planning, payroll and benefits				
36. Legal	Implement Finance Pay Scale for all employees and employee/manager self-service in payroll				
37. Planning	 processes Continue proving excellent customer finance/accounting service to our suppliers, customers 				
	(internal and external), the RBC, and our fellow staff				



Appendix B: Strategic Situation Assessment

Summary of staff and community input in strategic plan update meetings Notes in parentheses indicate the number of times comments related to the theme were mentioned in planning meetings.

Direction I: Build COMMUNITY VITALITY

	Strategy I-A: Enhance CULTURAL VALUES, PRIDE AND PRACTICES					
-	PROGRESS	<u>/</u>	CHALLENGES		DIRECTIONS	
	Nationally recognized language program		Adding additional cultural facilities for pow-		Expand the language program and cultural	
	developed with a staffed department		wows, burials and functional museum		initiatives (11 mentions)	
	(16 mentions)		(2 mentions)		• Enliven the Ojibwe language further	
	Ojibwe language Incorporated into many				(27)	
	areas of Reservation life - radio, golf				 Increase department staffing and 	
	course, police squads, etc. (4 mentions)				facilities	
	Dual language street signage (4 mentions)				 Intensify department role in advising 	
	Cultural building construction in process				language protocols and programming	
	(9 mentions)				in Divisions and programs	
	Successful language and culture camp with				 Increase language promotion on the 	
	over 400 attendees in 2018 (5 mentions)				Reservation and the nation	
	Community outreach and cultural promotion				• Provide language training for families	
	by divisions and enterprises (8 mentions)				Set up a local musician clearinghouse	
	Support for Tribal artists with website and			_	(1 mention)	
	other business support (2 mentions)				Support cultural ceremonies with money	
	Seeking funds for a climate-controlled				and resources (5 mentions)	
	museum facility (1 mention)				Expand and improve museum facility	
	Put values into practice with the Food				(2 mentions)	
	Sovereignty Initiative launch (1 mention)					
	PROGRESS Strategy I	<u>-В</u> : С	Celebrate ONE NATION and UNIQUE DIFFE CHALLENGES	EREN	CES between districts DIRECTIONS	
	Functioning Community Centers (5 mentions)		<u>Competition between communities</u>		Coordinate and increase Band	
	<u>Communication improvements</u> through radio,	J	continues to hamper Reservation unity	-	communication and information-sharing	
	newspaper, social media and website		(4 mentions)		(4 mentions)	
	(8 mentions)		Gaps in communication and information-		Create a one-stop window for Enrollee	
	Human Resources handbook of services		sharing within the Reservation (8 mentions)		services (2 mentions)	
	(2 mentions)		, , , , , , , , , , , , , , , , ,		Build care connections and relations	
	Individual employee commitment to care				between Elders and community members	
	for the whole Band as family (2 mentions)				(1 mention)	
	Strategy L	-C: A	Assure COMMUNITY SAFETY AND ACCOU		BILITY FOR BEHAVIOR	
	PROGRESS	<u>e</u> . ,	CHALLENGES		DIRECTIONS	
	Community focus on substance abuse		Loss of animal control and shirking owner		Expand and enhance Reservation public	
	prevention (4 mentions)		responsibility to care for pets		safety, law enforcement and legal services	
	Establishing and integrating the Tribal court		(3 mentions)		(16 mentions)	
	into the Reservation (5 mentions)				Increase jurisdiction and Band services	
	Developed effective emergency management				of an independent Tribal court	
	plan and operations network (2 mentions)				• Establish Enrollee legal aid services	
	Significant reduction in gang activity				 Expand police department staffing, 	
	(3 mentions)				capacity and facilities	
	Grant-based addition of law enforcement				 Co-locate public safety and law 	
	equipment and cooperation with City,				enforcement	
	County, BCA (1 mention)				MIS security	
	Community policing initiatives				 Reservation fire protection emergency 	
1	implemented (4 mentions)				services	
	Strides in curbing truancy and				Address the drug issue head on as a	
	implementing Restorative Justice practices			-	community in partnership with law	
	(2 mentions)				enforcement (7 mentions)	
	Animal wellness clinic (1 mention)				Recover and practice native values for care	
					of animals and all loving all living things	
					(1 mention)	
L				-	(



Summary of staff and community input in strategic plan update meetings Notes in parentheses indicate the number of times comments related to the theme were mentioned in planning meetings.

Direction I: Build COMMUNITY VITALITY

Continued

Strategy I-D: Evolve CONSISTENT and PARTICIPATIVE GOVERNANCE					
PROGRESS		CHALLENGES		DIRECTIONS	
Clarified role of the RBC and independent		Band reserves and revenues decreasing		Increase effectiveness of Band and Tribal	
<u>court</u> (1 mention)		with gaming still the primary source of		government polity – shared responsibility	
Committees advise the RBC and receive		funds (10 mentions)		and clear accountability (29 mentions)	
compensation (1 mention)		Short-term decision-making about funding		Band Member participation and	
Have received good help from the RBC		divisions and programs (2 mentions)		responsibilities	
(1 mention)		Inconsistency in the <u>RBC meeting individual</u>		 Strategic plan buy-in and use as a 	
Progress made in developing policies and		needs vs. following and enforcing FDLR		decision-making guide	
supporting divisions in implementing them		policies (8 mentions)		• Assure goals, plans, success measures,	
(4 mentions)		Creating increased Band Member		follow through and evaluation in every	
Increased RBC transparency with open		dependence on the system (1 mention)		division, program and enterprise	
meetings and information-sharing (2 mentions)		All governments move too slow to make		Examine and clarify governance	
(2 mentions)		<u>needed changes</u> in Band direction – Tribal,		leadership roles - RBC, committees,	
		State and Federal (2 mentions)		policy implementation by staff	
		Community <u>resistance to any change in per</u>		Build a long-term plan for Tribal	
		cap policy (3 mentions)		sovereignty and sustainability driven by our	
		Lack of proactive planning and		cultural values (11 mentions)	
		responsibility for follow-through on		Undertake process to look at per cap and	
		program plans, projects and initiatives		Enrollee criteria (3 mentions)	
	_	(7 mentions)		Build Band Member incentives for work	
		Weak communication, relationships and		and self-support (1 mention)	
		collaboration with the surrounding			
		communities (7 mentions)			
		Need to shift from competition and/or			
		minimal collaboration and synergies			
		between divisions and functions			
		(8 mentions)			



Summary of staff and community input in strategic plan update meetings Notes in parentheses indicate the number of times comments related to the theme were mentioned in planning meetings.

Direction II: Support INDIVIDUAL SELF-RELIANCE

	Strategy II-A: Focus and Solidify SUPPORT and CARE for the EMERGING GENERATION						
	PROGRESS		CHALLENGES		DIRECTIONS		
	Opportunities for youth have expanded since "the old days" (4 mentions) Many <u>youth camps and training</u> programs (20 mentions) <u>School-based support</u> for youth and families (3 mentions) School <u>transportation safety a priority</u> (2 mentions)		 <u>Addressing underlying issues</u> preventing healthy youth, families and individuals (18 mentions) Childhood trauma and behavior challenges Breakdown of traditional family units Chronic mental illness Drug use Poverty and homelessness Violence and abuse of women Youth not prepared for responsible adulthood (7 mentions) 		 Fortify youth development from birth to adulthood (30 mentions) Reservation-wide care responsibility Continue and increase youth programming Pass on cultural value and practices Training in financial literacy and life skills All adults trained to work with youth Increase supportive social and human services for families and individuals (6 mentions) 		
	Strategy I	I- <u>В</u> : S	Support INDIVIDUAL ECONOMIC SELF-SUF	FICIE	INCY		
	PROGRESS		CHALLENGES		DIRECTIONS		
	Strong working <u>relationship with Fond du</u> Lac Tribal and Community College (1 mention)				Provide <u>financial literacy training</u> for adults and youth (1 mention) Provide <u>technical training and on-the-job</u>		
	Broadband project launched to support life of Band Members in many ways (6 mentions)				<u>training</u> for Band Members (4 mentions) Set-up an <u>education department</u> to		
	Youth programs to <u>develop future</u> employees (1 mention)				coordinate lifelong education and training functions (2 mentions)		
	<u>Scholarship access and success of</u> <u>recipients at many education levels across</u> the country (7 mentions) Free <u>transportation for college students</u>						
	(1 mention)						
	<u>Strategy II-C</u> : Deve PROGRESS	lop L	DIVERSE MULTI-GENERATIONAL HOUSING CHALLENGES	i OP			
	Recently began proactive home		Supportive housing facilities continue to		Directions Develop a comprehensive <u>plan for</u>		
	construction and renovation (6 mentions) Moving property management in-house has improved responsible residency		have serious drug and safety challenges (3 mentions) Affordable <u>housing shortages</u> (6 mentions)		<u>Reservation housing (</u> 22 mentions) <u>Increase Elder housing</u> and services (7 mentions)		
	(3 mentions) Housing <u>policies are starting to be</u>						
	<u>consistently followed</u> (1 mention) <u>Supportive housing is helping people</u> <u>succeed</u> and take responsibility for their lives (4 mentions)						
		ote	and expand HEALTHY LIFESTYLES AND CA	RE C			
_	PROGRESS		CHALLENGES	-	DIRECTIONS		
	Mostly smoke free facilities is a reality (2 mentions)				Increase efforts to <u>promote health life</u> <u>styles for a</u> ll (1 mentions)		
	Exemplary <u>clinic and human resources</u> <u>services</u> promote healthy life styles (6 mentions) Exercise, nutrition and recovery resources and initiatives in progress (7 mentions)				Support healthy eating by <u>growing food</u> <u>and expanding food sovereignty initiativ</u> es (6 mentions)		
	Walking trailsGrowing and eating healthy food						



Summary of staff and community input in strategic plan update meetings Notes in parentheses indicate the number of times comments related to the theme were mentioned in planning meetings.

Strategy III-A: Diversify RESERVATION BUSINESSES and SERVICES					
PROGRESS		CHALLENGES		DIRECTIONS	
Committee-led business research, evaluation and decision-making about enterprise support (11 mentions) Building working relationships with surrounding communities and markets (8 mentions) Investments in existing businesses and some new economic ventures (19 mentions) • Gaming continues to support the livelihood of the Band • Black Bear enhancements • Fond-du-Luth remodeling • Profitable motel purchase • Purchased commercial radio station • Broadband business launched • C-Store • Pipeline construction jobs • Golf course increasing in popularity and revenues Useful entrepreneurship training for Band Members held (4 mentions) Have some self-sustaining programs (8 mentions)		Strong <u>external market forces significantly</u> <u>affecting enterprise</u> and Reservation profitability (8 mentions) Increasing <u>competition in the gaming</u> <u>industry</u> (7 mentions) Need for improved criteria and <u>due</u> <u>diligence to develop and manage</u> <u>enterprises</u> (6 mentions) <u>Some enterprises competing</u> with each other (3 mentions)		Build alternative energy sources (4 mentions) Increase competitiveness and success of existing enterprises (19 mentions) Establish a disciplined process and roles decision-making about Reservation revenues and sustainable economy (22 mentions) Pursue a range of enterprise development ideas (27 mentions) Coordinate and collaborate for Reservation marketing and public relations (14 mentions) Provide a centralized, responsive administrative support for enterprise (4 mentions) Expand entrepreneur training (3 mentions)	
Stratomy	II_B•	Enhance WORKFORCE DEVELOPMENT AND			
PROGRESS	<u>п-в</u> : і	CHALLENGES		DIRECTIONS	
Significant administrative process		Outdated technology and IT overload		Update and improve technology support to	
improvements (14 mentions)		hinders internal operational effectiveness		Divisions (3 mentions)	
Human resources assessment conducted		(10 mentions)		Continue to streamline and update	
(1 mention) Improved <u>internal communicatio</u> n and		Significant and <u>serious funding and staff</u> <u>shortages</u> in enterprises and programs		administrative processes to support	
cooperation between divisions (4 mentions)		(19 mentions)		enterprises and programs (10 mentions) Facilitate and coordinate a <u>comprehensive</u>	
Band Member hiring and/or cultural competency is an important criterion in hiring (2 mentions)		Attracting and <u>recruiting new generations</u> of internal and external employees to work at FDLR (8 mentions)		 and human resources plan (26 mentions) Workforce development Job training 	
Divisions implementing <u>employee cross-</u>		Employee training and development and		 Employee development and 	
training and development (6 mentions)		preventing loss of institutional knowledge		succession planning	
Staff teamwork and employee recognition credited for effective divisions, program and business services (5 mentions)		as veteran employees retire (6 mentions) Need for in-depth job training in all aspects of work (8 mentions)		Compensation managementRecruitment and hiring	
Competitive employment compensation that includes benefits and work flexibility (1 mention) Attending to occupational safety practices		<u>Cumbersome and inflexible hiring proce</u> ss (6 mentions)		Employee support	
(2 mentions)					



Summary of staff and community input in strategic plan update meetings Notes in parentheses indicate the number of times comments related to the theme were mentioned in planning meetings.

	Strategy III-C: Proactive LAND USE, INFRASTRUCTURE, NATURAL RESOURCES MANAGEMENT					
	PROGRESS		CHALLENGES		DIRECTIONS	
Infr	astructure	Infr	astructure	Infr	astructure	
	Ongoing expansion of government facilities in		Need for additional office space (6 mentions)		Centralize and coordinate facilities	
	two decades (2 mentions)		New infrastructure needs for food		construction and maintenance	
	Physical plant improvements at radio stations,		sovereignty initiative (2 mentions)		(10 mentions)	
	golf course, etc. (3 mentions)		Lacking a comprehensive maintenance plan		Continue to improve transit (4 mentions)	
	Established the public works department		and system for our physical infrastructure			
	(7 mentions)		(5 mentions)			
	Fire protection agreements with Cloquet and		Lack of needed office space inhibiting			
	Carlton County (2 mentions)		effective service delivery (7 mentions)			
	Transit and school transportation expansion					
	and improvements (11 mentions)					
Nat	ural Resources and Land Use	Nat	ural Resources and Land Use	Nat	ural Resources and Land Use	
	Resource management scope and		Assuring sustainable natural resources on		Provide support for gatherers of tea,	
	environmental practices expanded		the Reservation (1 mention)		berries, etc. (2 mentions)	
	(7 mentions)				Assure quality water on the Reservation	
	Alternative energy pilot projects in solar and				(4 mentions)	
	biomass (4 mentions)				Protect wild rice (1 mention)	
	Free garbage dumping (1 mention)				Reduce waste through reuse and	
	Expanded trails system (4 mentions)				recycling processes (5 mentions)	
					Continue a proactive land use and	
					acquisition (2 mentions)	
					<u> </u>	
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Appendix C: Evaluation of 2010 Strategic Plan Implementation

The collective assessment revealed that about 60% of the **action steps identified** in 2010 were implemented or underway. Progress was enhanced by **added action initiatives** undertaken in support of the strategies.

Progress was enhanced by added action initiatives undertaken in support of the strategies. STRATEGY Completed Underway Limited Implementation								
SIRATEGY	Completed	Underway	Limited Implementation					
	Direction I – Build COMMUNITY VITALITY							
Strategy A: Enhance CULTURAL VALUES, PRIDE, PRACTICES AND LANGUAGE	 A-2. Integrate culture and language into Tribal functions and workplaces A-6. Declare resolution to have Ojibwe be the primary language of FDL – 13 Moons A-3. Promote and support Tribal art and Band artists Added action initiative: Put values into practice with the Food Sovereignty Initiative launch 	A-1. Create and implement a plan to preserve and revitalize our culture and language in schools, homes, workplaces and the community A-4. Build on the museum and/or build a prominent cultural facility for internal and external uses A-5. Preserve hunting experience for future generations in developing land use plans						
<u>Strategy B:</u> Unify & expand RESERVATION COOPERATION AND COMMUNICATION	Added action initiative: • Human Service handbook of Band Member services	 B-1. <i>Develop</i> ways to be One Nation that celebrates the unique differences of the district communities and individualism of all Band Members. B-4. <i>Diversify</i> methods and technologies to communicate and disseminate information Added action initiative: Functioning Community Centers Communication improvements through radio, newspaper, social media and website 	 B-2. Establish a proactive communication strategy and systems B-3. Create a guide of services and programs available to Band Members and director B-5. Eliminate inter-community competition for resources B-6. Broadcast RBC Meetings and publish minutes on the web 					
Strategy C: Assure COMMUNITY SAFETY AND ACCOUNTABILITY FOR BEHAVIOR	C-1: Work together as a Band to reduce gang activity C-6. Assure an independent judicial and law enforcement system Added action initiative: • Community focus on substance abuse prevention	 C-2. <i>Improve</i> the truancy court to teach ethics, work habits and encourage school attendance C-3. <i>Implement</i> Restorative Justice to help youth to take responsibility for actions C-4. <i>Assure</i> consistent and confidential law enforcement and public safety program C-5. <i>Develop</i> animal control strategies (work with Friends of Animals Human Society) C- 5. <i>Lead</i> the way in prioritizing and addressing youth violence, gang activity and crime as a Reservation community Added action initiatives: Proactive community policing Emergency management plan and operations 						
Strategy D: Evolve CONSISTENT and PARTICIPATIVE GOVERNANCE		 D-1. Increase community information and involvement in Tribal decision-making D-2. Create equitable opportunities for off-Reservation Band Members D-3. Assure data-driven, proactive program planning effectiveness, follow-through and development D-5. Assure objective, consistent leadership roles and decision-making Added action initiatives: Progress made in developing policies and supporting divisions in implementing them Increased RBC transparency with open meetings and information-sharing 	D-4. Assure strategic plan effectiveness and follow-through D-6. Develop a plan for Band succession and continued sovereignty					



Appendix C: Evaluation of 2010 Strategic Plan Implementation Continued

The collective assessment revealed that about 60% of the **action steps identified** in 2010 were implemented or underway. Progress was enhanced by **added action initiatives** that were undertaken in support of the strategies.

Progress was enhanced by added action initiatives that were undertaken in support of the strategies.								
STRATEGY	Completed	Underway	Limited Implementation					
Direction II – S	upport INDIVIDUAL SELF-RELIANCE							
Strategy A: Focus and Solidify SUPPORT and CARE for the EMERGING GENERATION.	 A-1. Set up a Youth Advisory Group and clarify their role Added action initiatives: Opportunities for youth have expanded since "the old days" Many youth camps and training programs School-based support for youth and families School transportation safety a priority 	 A- 2. Initiate or increase programs to support families in caring for their children A-4. <i>Provide</i> more opportunities, activities and jobs for children and youth A-5. <i>Develop</i> indoor and outdoor recreational spaces and activities 	 A-3. <i>Provide</i> transitional programs for teens to adults A -6. <i>Develop</i> and implement a plan to address youth issues systemically as a "village;" underscore, promote, and support parents' primary responsibility for their children; combine public programs with grassroots participation and leadership; involve Community Centers actively. A-7. <i>Change</i> the per capita process to support positive growth, pursuit of education/career development and relate effectively to scholarships 					
Strategy B: Support INDIVIDUAL ECONOMIC SELF- SUFFICIENCY	 Added action initiatives: Strong working relationship with Fond du Lac Tribal and Community College Broadband project launched to support life of Band Members in many ways Scholarship access and success of recipients at many education levels 	 B-2. <i>Enhance</i> the standards, quality and expectation of the school system and curriculum B-3. <i>Provide</i> community education at community centers B-4. <i>Utilize</i> distance learning and other new technologies for education and upgrade education facilities as needed Added action initiative: Tree transportation for college students 	B-1. Unite and organize to encourage, model and develop life-long training and career development					
Strategy C: Develop DIVERSE MULTI- GENERATIONAL HOUSING OPTIONS	C-3. <i>Develop/update</i> the 5-Year Indian Housing Plan to create a comprehensive and innovative housing strategy to provide diverse options	 C-2. Offer homeownership training and support Added action initiatives: Recently began proactive home construction and renovation Moving property management in-house has improved responsible residency Housing policies are starting to be consistently followed Supportive housing is helping some people succeed and take responsibility for their lives 	C-1. Provide emergency shelter and support for the homeless – especially women and families C-4. Develop clear standards and equitable assistance for housing					
Strategy D: Promote and expand HEALTHY LIFESTYLES AND CARE OPTIONS	D-1. Unite and organize a strong effort to promote and practice preventative health care D-4. Make all facilities smoke-free in the future (except some casino spaces) D-5. Develop health care policies as needed to support the health care plan regarding prioritizing care for Band Members etc.	D-2. <i>Develop</i> a long-term plan to increase and innovate health care services to meet current and future Reservation needs D-3. Complete walking trails and benches between C-Store and the school						



Appendix C: Evaluation of 2010 Strategic Plan Implementation Continued

The collective assessment revealed that about 60% of the **action steps identified** in 2010 were implemented or underway. Progress was enhanced by **added action initiatives** that were undertaken in support of the strategies.

STRATEGY	Completed	Underway	Limited Implementation	
	•	•		
Direction III – Structure SUSTAINABLE RESERVATION DEVELOPMENT				
Strategy A: Diversify RESERVATION BUSINESSES and SERVICES		 A-1. Expand existing Tribal businesses Build onto the current store Expand our pit and gravel business Develop the construction business Enhance casino services and amenities RV Park A-2. Set up support systems for starting and growing local businesses A-3. Diversify and increase a critical core of Reservation businesses to meet needs A-5. Seek and coordinate additional funding sources for all Reservation programs and initiatives 	A-4. <i>Develop</i> a business district, mall, "main street" and/or industrial park hub and access to services in all communities A-6. <i>Develop</i> a long-range income, investment and economic plan for a sustainable and strong Reservation economy not based on gaming	
Strategy B: Enhance WORKFORCE DEVELOPMENT AND EMPLOYMENT PRACTICES	Added action initiative: Significant improvements in internal administrative systems		 B-1. Build and implement a plan for creating jobs, developing the work force and providing job training B-2. Provide customer service and other employee training to assure effective workplaces B-3. Establish systems to assure trained and qualified Reservation employees 	
Strategy C: Proactive LAND USE, PUBLIC INFRASTRUCTURE AND NATURAL RESOURCES MANAGEMENT	C-1. Establish a public works department to maintain, manage and develop the basic community infrastructure and land use C-2. Establish service agreements to assure Reservation fire protection C-3. Identify and develop adequate land and locations for needed and diverse development - business, residential, natural habitat, recreational etc. C-4. Increase, improve and interconnect Reservation transportation system and services - implement, update and revise transportation plans -20-Year Transportation Plan (2005), Trail Connections Plan (2006) and Safe Routes to School Plan (2009) C-5. Manage Reservation natural resources by implementing and revising the Integrated Resources Management Plan (2008)	C-6. Create and follow a long-term land acquisition strategy		

Phase I: Assessing plan progress and future needs

August 2018 – January 2019

February - March 2019

Community and staff members were engaged in a series of planning meetings to evaluate the existing strategic plan and identify what is needed to continue effective implementation of the Reservation mission, vision and goals. Millennia Consulting LLC was retained to coordinate and facilitate the planning process. In the planning meetings, participants responded to the following strategic plan update questions:

- <u>The Past</u>: What progress has been achieved in strategic plan implementation?
- The Present: What current challenges need attention in order to fulfill the Reservation mission?
- <u>The Future</u>: What are needed **directions** for the next phase of growth and development?

Division Input Meetings:

- A. ECONOMIC Services
 - Black Bear Casino | Fond-du-Luth Casino Surveillance | Black Bear Golf Course | Black Bear Hotel | Radio WKLK | Economic Development Committee
- B. EDUCATION Services
 - Head Start | Scholarships | Ojibwe School | Tribal College
- C. CULTURAL Services

Community Services | Language Department | Museum | Newspaper | Radio WGZS

D. PUBLIC SAFETY Services

Law Enforcement | Tribal Court Emergency Services

- E. SOCIAL Services
 - Housing | Supportive Housing | Human Services | Food Sovereignty Initiative
- F. ENVIRONMENT and INFRASTRUCTURE Services

Natural Resources | Construction | Operations | Public Works | School Transportation | Transit

- G. ADMINISTRATIVE Services
 - Financial Accounting | Purchasing Human Resources | Internal Auditor | IT | Legal | Planning

Community Input Meetings:

- A. CLOQUET Planning Meeting
- B. SAWYER Planning Meeting
- C. BROOKSTON Planning Meeting
- D. ELDERS Planning Meeting
- E. ENROLLEE Day Input

Phase II: Identifying Future Priorities

The assessment input was compiled and presented to the community, staff and Reservation Business Committee for review, comment and advice for identifying priorities to include in the 2019 – 2025 FDLR Strategic Plan.

Phase III: Launching the Strategic Implementation	March – May 2019	
C. Plan Approval: Launch Implementation	April – May 2019	
B. State of the Band: Draft Plan Overview	February 21, 2019	
Division Directors Meeting	February 1 2019	
Tribal Council Meeting	January 31, 2019	
Community Meeting	January 14, 2019	
A. Plan Drafting: Input Review and Priorities Discussion		

A draft 2019 – 2025 Strategic Plan was developed for Reservation Business Committee review and approval. Launching implementation will include assigning leadership for priority strategies, developing action plans and identifying mechanisms for progress accountability and ongoing evaluation.